

Message Text

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DRAFTED BY IO/ML:MJACOBS/IOSTAFF:LW
APPROVED BY IO:CWMAYNES
ARA/RPP:POAKLEY (DRAFT)
AF/I:LGSHURTLEFF (DRAFT)
EA/RA:LMCNUTT (DRAFT)
EUR:DGOOTT (DRAFT)
EUR/SE:GWCHAPMAN (DRAFT)
NEA:JMONTVILLE (DRAFT)
IO:GBHELMAN
IO:RBARRY
IO:GDALLEY IO/ML:PWKRIEBEL IO/UNP:MLEVITSKY (DRAFT)
USUN:BJJONES (DRAFT) ACDA/MA/IR:BMURRAY (DRAFT)
EB/IFD/ODF/AWATSON (DRAFT) EB:ELOLLIS (DRAFT)
L:SMSCHWEBEL (DRAFT)

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TO ALL DIPLOMATIC POSTS PRIORITY
AMCONSUL MONTREAL PRIORITY
INFO SECDEF WASHDC 0000
NSC WASHDC 0000
CIA WASHDC 0000
DIA WASHDC
CINCPAC HONOLULU HAWAII 0000
USCINCEUR VAIHINGEN GE
USLO PEKING
AMEMBASSY VIENTIANE
AMEMBASSY BEIRUT POUCH
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XMT AMEMBASSY TAIPEI

C O N F I D E N T I A L STATE 225331

CINCPAC FOR POLAD

E;O. 11652: GDS

TAGS: PORG, UN

SUBJ: 33RD UN GENERAL ASSEMBLY: US STRATEGY AND OBJECTIVES

1. BACKGROUND/GENERAL INSTRUCTIONS. THE PURPOSE OF THIS MESSAGE IS TO INFORM POSTS OF ADMINISTRATION STRATEGY AT THE 33RD UN GENERAL ASSEMBLY (SEPTEMBER 19 - DECEMBER 24) FOR A FINAL ROUND OF BILATERAL CONSULTATIONS ON KEY ISSUES BEFORE THE SESSION BEGINS.

2. POSTS SHOULD DISCUSS ISSUES WITH APPROPRIATE HOST GOVERNMENT OFFICIALS, DRAWING ON THE BACKGROUND INFORMATION AND TALKING POINTS BELOW. THEY MAY EXERCISE DISCRETION IN RAISING INDIVIDUAL SUBJECTS AND TAILORING THE MATERIAL PROVIDED, ACCORDING TO THE LOCAL CIRCUMSTANCES. THIS APPLIES, ESPECIALLY, TO MOSCOW AND OTHER EE POSTS, AS WELL AS TO POSTS WHERE US OFFICIALS RECENTLY VISITED FOR PRE-UNGA CONSULTATIONS AND WHERE EXTENSIVE REPRESENTATIONS WERE MADE IN CONNECTION WITH THE RECENT OAU AND NON-ALIGNED FOREIGN MINISTERS MEETINGS. ALL REPRESENTATIONS SHOULD BE REPORTED, INFO USUN. TALKING POINTS ARE BEING PREPARED IN FRENCH AND SPANISH AND WILL BE SENT SOONEST. SINCE IT IS IMPORTANT TO HAVE US VIEWS KNOWN
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TO KEY HOST GOVERNMENT OFFICIALS, REPRESENTATIONS SHOULD NOT BE DELAYED SOLELY ON EXPECTATION OF RECEIPT OF THESE TALKING POINTS.

3. US STRATEGY. FROM ITS INCEPTION, THIS ADMINISTRATION HAS SOUGHT TO GIVE PRIORITY ATTENTION TO MULTILATERAL ISSUES, BELIEVING THAT PROGRESS IN ADDRESSING THEM IS ESSENTIAL TO THE OVERALL DEVELOPMENT OF THE GLOBAL COMMUNITY. ALL STATES AND REGIONAL GROUPS HAVE A STAKE IN THAT DEVELOPMENT AND, HENCE, IN THE INTEGRITY AND EFFECTIVENESS OF INTERNATIONAL ORGANIZATIONS. SINCE MANY MULTILATERAL ISSUES INVOLVE THIRD WORLD CONCERNS AND CONFLICTS, THE ADMINISTRATION HAS GIVEN SYSTEMATIC AND SYMPATHETIC CONSIDERATION TO THIRD WORLD IDEAS ON WAYS TO SOLVE COMMON PROBLEMS.

OUR OWN INITIATIVES HAVE YIELDED IMPORTANT DIVIDENDS TO US IN THE UN SYSTEM OVER THE PAST YEAR. EXAMPLES INCLUDE PROGRESS ON NAMIBIA, THE SUCCESSFUL EFFORT TO KEEP PUERTO RICO AND KOREA OUT OF THE GA, A CONSENSUS OUTCOME AT THE SPECIAL SESSION ON DISARMAMENT (SSOD),

PROGRESS TOWARD A CONVENTION ON ILLICIT PAYMENTS,
CONTINUING DEFLECTION OF A SOVIET PUSH FOR A UNESCO MASS
MEDIA DECLARATION, PROGRESS ON FOOD IN THE FAO, A GOOD
START ON REORGANIZING THE UNDP AND GROWING SUPPORT FOR
IMPROVING UN HUMAN RIGHTS MACHINERY. THESE GAINS TOOK
PLACE IN A LESS CONFRONTATIONAL ATMOSPHERE THAN HAD
EXISTED DURING THE PAST SEVERAL YEARS. NEVERTHELESS,
THERE WERE IMPORTANT AREAS WHERE WE DID LESS WELL:
NORTH-SOUTH ECONOMIC ISSUES (WHERE RESULTS WERE MIXED)
UN FINANCIAL RESPONSIBILITY AND MIDDLE EAST QUESTIONS;
AND WE ARE AWARE OF THE POTENTIAL OF THIS LAST ISSUE TO
HAVE AN ADVERSE IMPACT ON THE WHOLE RANGE OF UN ISSUES.
IT REMAINS TO CONTINUE THE DIALOGUE WE HAVE DEVELOPED
ON ALL THESE ISSUES AS WE ATTEMPT TO BUILD ON THE GAINS
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OF LAST SESSION.

4. WE ARE UNDER NO ILLUSIONS THAT THE MODERATING TREND
SO NOTICEABLE AT THE 32ND UNGA WILL AUTOMATICALLY
CONTINUE AT THIS SESSION. THERE IS A MOUNTING
IMPATIENCE WITH THE RATE OF PROGRESS ON THE MIDDLE
EAST, RHODESIA AND CERTAIN NORTH-SOUTH ISSUES. THE
NON-ALIGNED MOVEMENT (NAM), WITH 86 MEMBERS OR HALF
THE VOTING STRENGTH OF THE UNGA, REFLECTED THIS IMPATIENCE
IN RECENT ACTIONS HARSHLY CONDEMNING OUR MIDDLE EAST
POLICY, LABELLING PUERTO RICO A US COLONY AND REVIVING
THE ZIONISM/RACISM (Z/R) ISSUE. IF ENDORSED BY THE GA,
THESE UNACCEPTABLE POSITIONS COULD CAUSE SERIOUS DOMESTIC

PROBLEMS FOR THE ADMINISTRATION AND INEVITABLY AFFECT THE
ADMINISTRATION'S ABILITY TO RESPOND TO THIRD WORLD
CONCERNS.

5. US OBJECTIVES. WE HAVE IDENTIFIED THE FOLLOWING
PRIORITY OBJECTIVES AT THE 33RD UNGA:

-- TO GAIN SUPPORT FOR OUR APPROACHES ON THE MIDDLE
EAST, RHODESIA AND CYPRUS - EXPLOITING IN THIS REGARD
OUR NAMIBIA SUCCESS - AND TO ASSURE THAT ACTIONS BY
THE UNGA DO NOT UNDERCUT OUR POLICY INTEREST IN THESE
THREE KEY AREAS;

-- TO AUTHORIZE FUNDING FOR THE NAMIBIAN OPERATION
THROUGH THE REGULAR UN BUDGET WHILE ENCOURAGING A LARGE
NUMBER OF THE WEALTHIER MEMBERS TO SHARE IN THE
VOLUNTARY FINANCING OF UN EFFORTS TO SPUR NAMIBIAN
ECONOMIC DEVELOPMENT;

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-- TO IMPROVE THE DIALOGUE ON DISARMAMENT ISSUES,
BUILDING ON THE RESULTS OF THE SSOD IN THE AREAS OF
NUCLEAR AND CONVENTIONAL ARMS AND THE ORGANIZATION
OF DISARMAMENT FORA;

-- TO STRESS IN THE NORTH/SOUTH ECONOMIC DIALOGUE
THOSE AREAS, SUCH AS FOOD AND ENERGY, WHERE US POLICY
INTERESTS ARE MOST LIKELY TO MEET THE INTERESTS OF
THE DEVELOPING COUNTRIES AND TO CLARIFY THE BASIC
HUMAN NEEDS CONCEPT IN ORDER TO MAKE THIS LESS OF AN
AREA OF CONTENTION BETWEEN INDUSTRIALIZED AND DEVELOPING
COUNTRIES;

-- TO PUSH FOR GREATER EFFECTIVENESS AND AUTHORITY
FOR UN HUMAN RIGHTS MACHINERY;

-- TO PROMOTE A BROADER ANTI-TERRORISM CONSENSUS,
PARTICULARLY AGAINST THE TAKING OF HOSTAGES;

-- TO JOIN IN EFFORTS TO CONDEMN RACISM AND APARTHEID
THAT ENABLE US TO ESTABLISH OUR CLEAR DISTANCE FROM A
REGIME PRACTICING APARTHEID BUT THAT DO NOT CALL FOR
THE IMPOSITION OF MANDATORY TRADE EMBARGOES AGAINST
SOUTH AFRICA OR CHALLENGE THE FACT THAT THE SAG REPRESENTS
THE STATE OF SOUTH AFRICA INTERNATIONALLY;

-- TO DEFEAT ANY DIRECT OR INDIRECT REAFFIRMATION OF THE
Z/R LINKAGE TO THE UN DECADE AGAINST

RACISM OR, IF THAT IS NOT POSSIBLE, TO DISSOCIATE THE
US -- TOGETHER WITH AS MANY OTHERS AS POSSIBLE -- FROM
ANY SUCH LINKAGE;

-- TO DEFEAT ANY EFFORT TO LABEL PUERTO RICO A US
COLONY OR TO INVOLVE THE GA FORMALLY IN THE PUERTO
RICAN QUESTION;

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-- TO CONTINUE TO KEEP THE KOREAN QUESTION OFF THE AGENDA.

6. ECONOMIC ISSUES. THE UNGA IS NOT LIKELY TO BE
THE MAIN SETTING FOR THE NORTH/SOUTH DIALOGUE THIS
YEAR. THE PRINCIPAL FOCUS WILL BE ELSEWHERE - ON THE
COMMITTEE OF THE WHOLE IN EARLY SEPTEMBER, ON THE
COMMON FUND NEGOTIATIONS THAT MAY RESUME IN NOVEMBER,

ON THE WINDUP OF THE MTN AT THE END OF THE YEAR, AND
ON PREPARATIONS FOR UNCTAD V SCHEDULED FOR NEXT MAY.

THE UNGA'S COMMITTEE OF THE WHOLE (COW), ESTABLISHED
BY THE 32ND GA AS A PLACE FOR AN ACROSS-THE-BOARD
REVIEW OF NORTH/SOUTH ISSUES, IS STILL BESET BY
DIFFERENCES OVER ITS PROPER ROLE. ITS SEPTEMBER 5-15
MEETING IS NOT LIKELY TO PUSH THE NORTH/SOUTH DIALOGUE
IN ANY SIGNIFICANT NEW DIRECTION, ALTHOUGH ITS FAILURE
AS A VIABLE FORUM COULD LEAD TO A CONFRONTATIONAL
ATMOSPHERE ON ECONOMIC ISSUES AT THE GA, AND TO A
DECISION BY THE G-77 TO BRING CERTAIN SUBSTANTIVE
NORTH/SOUTH ISSUES BACK INTO THE SECOND (ECONOMIC)
COMMITTEE OF THE GA.

WE WANT TO DEMONSTRATE TN THE GENERAL ASSEMBLY THE
PRESIDENT'S CONTINUING DESIRE FOR PROGRESS IN
NORTH/SOUTH ISSUES, AND OUR GOAL OF FINDING MUTUALLY
SATISFACTORY SOLUTIONS TO THE PROBLEMS OF DEVELOPING
COUNTRIES. WE HAVE TO BE REALISTIC ABOUT WHAT WE
CAN DO, HOWEVER. WE PLAN NO MAJOR ECONOMIC POLICY
INITIATIVES OF OUR OWN IN THE GENERAL ASSEMBLY, BUT
WE WILL WISH TO EMPHASIZE ISSUES - IN THE AREAS OF
FOOD OR ENERGY - WHERE OUR POLICIES COMPLEMENT LDC
INTERESTS. WE WILL BE TRYING TO KEEP THE GENERAL
ASSEMBLY FROM TAKING ACTIONS THAT WOULD COMPLICATE
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NEGOTIATIONS IN OTHER FORUMS.

WE HOPE TO MAKE CLEAR THAT THE BASIC HUMAN NEEDS
APPROACH TO DEVELOPMENT ASSISTANCE IS AN EFFORT TO
GET AT THE ROOT CAUSES OF WORLD POVERTY, TO PROMOTE
GROWTH BY BRINGING MORE PEOPLE INTO PRODUCTIVE SECTORS
OF THE ECONOMY, AND TO FURTHER A MORE EQUITABLE
DISTRIBUTION OF INCOME. IT IS NOT - AS MANY LDC'S
BELIEVE - AN EXCUSE FOR DISCOURAGING ECONOMIC GROWTH
IN THE THIRD WORLD OR AN ATTEMPT TO INTERFERE IN
THE INTERNAL AFFAIRS OF OTHER COUNTRIES.

THE MAIN ECONOMIC ITEMS ON THE AGENDA OF THE 33RD GA
ARE: (1) A RESOLUTION ADOPTED BY THE SUMMER ECO;OC
RECOMMENDING THAT THE 33RD GA GIVE FAVORABLE CONSIDERATION
TO CONVENING A UN CONFERENCE ON NEW AND RENEWABLE SOURCES
OF ENERGY "AT THE EARLIEST POSSIBLE TIME."

(AT OPEC-COUNTRY INSISTENCE, THIS WAS WATERED DOWN
FROM AN ORIGINAL DRAFT RESOLUTION FOR THE ECOSOC
ITSELF TO CONVENE SUCH A CONFERENCE IN 1981 AND OPEC
MAY CONTINUE TO OPPOSE A CONFERENCE AT THE GA.)

WE SUPPORT THE CONFERENCEFYI AND MAY PROPOSE COMPLEMEN ARY
STEPS FOR DEALING WITH THE QUESTION OF NEW AND RENEWABLE
SOURCES OF ENERGY THROUGHOUT THE UN SYSTEM); (2)REPORTS
FROM UN AGENCIES ON FOOD AND AGRICULTURE; (3) A
RESOLUTION OF THE SUMMER ECOSOC ,ECOMMENDING THAT
THE GA ASK THE SECRETARIAT TO PROVIDE ASSISTANCE IN
THE PREPARATORY WORK OF THE ECONOMIC COMMISSION
FOR AFRICA (ECA), AS "LEAD AGENCY" FOR THE TRANSPORT
AND COMMUNICATIONS DECADE IN AFRICA; ENDORSE THE
ECA'S DECISION TO CONVENE EARLY IN 1979 A MEETING
OF AFRICAN MINISTERS TO ADOPT A PLAN OF ACTION FOR
THE DECADE; AND CONVENE A PLEDGING CONFERENCE LATER
IN 1979; (4) THE QUESTION OF DESIGNATING THE MACHINERY
TO DRAFT A NEW INTERNATIONAL DEVELOPMENT STRATEGY
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FOR THE 1980'S OR BEYOND, INCLUDING A G-77 DRAFT
RESOLUTION PRESENTED AT THE 32ND GA. THIS DRAFT WAS
NOT ACTED ON THERE BECAUSE OF THE OBJECTIONS OF
WESTERN INDUSTRIALIZED COUNTRIES TO ITS IDENTIFICATION
OF SUBJECTS TO BE INCLUDED IN THE IDS, COUCHED IN THE
FORM OF STANDARD G-77 POSITIONS ON CONTROVERSIAL ISSUES.
WE MAY BE IN A POSITION TO SET FORTH SOME IDEAS OF
OUR OWN ABOUT AN IDS AT THE GA; (5) A REPORT TO THE
GA BY THE .(COW) WHICH, DEPENDING
ON THE SUCCESS OR FAILURE OF THE UPCOMING COW SESSION,
MAY PROVIDE AN OCCASION FOR THE GA TO TAKE A DECISION
ON THE FUTURE OPERATIONS OF THE COW; (6) A CONSIDERATION
OF ANNUAL REPORTS ON UNCTAD, WHICH COULD (AS IN
THE CASE OF THE 32ND GA) PROVIDE A PRETEXT FOR THE
INT"O)UCTION OF UNHELPFUL G-77 RESOLUTIONS ON SUCH
SUBJECTS AS THE COMMON FUND AND DEBT.

TALKING POINTS

A. GENERAL

-- THE NORTH/SOUTH DIALOGUE CONTINUES TO RECEIVE THE
ATTENTION OF THE HIGHEST LEVELS OF THE US GOVERNMENT.

-- WE HOPE THAT THE DIALOGUE WILL BE ADVANCED IN THE
UPCOMING COW AND UNGA, AND THAT PROGRESS WILL ALSO
BE MADE IN OTHER FORUMS SUCH AS UNCTAD, THE MTN
AND THE INFORMAL CONSULTATIONS NOW UNDER WAY ON A
COMMON FUND.

--WE REMAIN COMMITTED TO CREATING A MORE EQUITABLE
AND PRODUCTIVE WORLD ECONOMY, AND WE ARE PREPARED TO
SEEK CONCRETE AND MEANINGFUL MEASURES TO MEET THE
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PROBLEMS OF DEVELOPING COUNTRIES. (FOR NON-ALIGNED CAPITALS): WE WELCOME THE COMMITMENT IN THE NON-ALIGNED FOREIGN MINISTERS' COMMUNIQUE TO CONTINUED NEGOTIATIONS WITH INDUSTRIALIZED COUNTRIES. WE BELIEVE THE LAST 18 MONTHS HAVE CLARIFIED MANY BASIC ASPECTS OF THE COMMON FUND NEGOTIATIONS AND THAT WITH FLEXIBILITY ON ALL SIDES THIS IS AN AREA WHERE PROGRESS IS POSSIBLE.

--LIKE MOST MAJOR DONORS, THE US IS UNDER SEVERE BUDGETARY CONSTRAINTS AT PRESENT. NEVERTHELESS, OUR PRESIDENT IS PREPARED TO SEE CONTINUING GROWTH IN ASSISTANCE FOR DEVELOPING COUNTRIES PROVIDED THERE IS A DEMONSTRATION OF SOUND MANAGEMENT AND NEED. THIS MEANS THAT BEFORE NEW RESOURCES ARE REQUESTED, THERE SHOULD BE A VIGOROUS EFFORT TO REDUCE MARGINAL OR OBSOLETE PROGRAMS. FOR THE UN ASSESSED BUDGETS, WE STRONGLY BELIEVE THERE IS SIGNIFICANT POTENTIAL FOR FREEING UP EXISTING RESOURCES FOR NEW, HIGHER PRIORITY PURPOSES. THE US SUPPORTS EXPANSION OF THOSE VOLUNTARY UN DEVELOPMENT PROGRAMS THAT HAVE DEMONSTRATED THEIR EFFECTIVENESS.

B. ENERGY

--WE WOULD LIKE TO EXPLORE WAYS IN WHICH THE UN SYSTEM COULD BE USED TO PROMOTE SOLUTIONS TO WORLD ENERGY PROBLEMS. WE SUPPORT THE PROPOSAL FOR HOLDING A UN CONFERENCE ON NEW AND RENEWABLE SOURCES OF ENERGY--A SUBJECT OF INTEREST TO ALL UN MEMBERS INCLUDING FOSSIL FUEL PRODUCERS-- AND FAVOR DOING SO IN 1981. (FYI: THIS WOULD NOT REPEAT NOT COVER OIL, GAS AND COAL. THE OPEC COUNTRIES HAVE SO FAR BLOCKED ANY DISCUSSION OF FOSSIL FUELS IN THE UN.)

C. AGRICULTURE

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--THE USG HAS BEEN TRYING TO ENCOURAGE INTERNATIONAL ORGANIZATIONS (E.G., THE FAO) AND GOVERNMENTS TO INTRODUCE IMPROVED PROGRAMS IN THE AREA OF NUTRITION. WE SHOULD ENSURE THAT PROGRAMS TO INCREASE AGRICULTURAL PRODUCTION BENEFIT THOSE IN GREATEST NEED, I.E., THE HUNGRY AND MALNOURISHED. WE WILL CONTINUE TO PRESS FOR THIS IN UN FORUMS.

D. TRANSPORT AND COMMUNICATIONS DECADE IN AFRICA
--(ESPECIALLY FOR AFRICAN POSTS) THE US SUPPORTS

THE ECOSOC RECOMMENDATION. WE LOOK FORWARD TO PARTICIPATING IN THE DECADE'S WORK AND HOPE TO MAKE A SUBSTANTIAL CONTRIBUTION. IMPORTANT TO THE DECADE'S SUCCESS WILL BE CLOSE COORDINATION AMONG DONOR AGENCIES AND COUNTRIES AND THE AFRICAN COUNTRIES, INCLUDING THE EARLY INVOLVEMENT, UNDER ECA COORDINATION, OF THE UN SECRETARIAT AND TRADITIONAL DONOR AGENCIES (E.G., THE WORLD BANK, AFRICAN DEVELOPMENT BANK, THE UN DEVELOPMENT SYSTEM) IN PLANNING, PROJECT FORMULATION AND FEASIBILITY STUDIES.

E. IDS

--WE EXPECT THAT MEMBER STATES, IN PARTICULAR THE DEVELOPING COUNTRIES, WILL WANT THE UN TO ADOPT A NEW INTERNATIONAL DEVELOPMENT STRATEGY (IDS) FOR THE 1980'S OR THE REST OF THE CENTURY. WE SUGGEST THAT ANY GA ACTION AT THIS SESSION BE LIMITED TO THE ESTABLISHMENT OF THE MACHINERY TO DRAFT A NEW IDS. THE SUBSTANTIVE CONTENT SHOULD COME FROM THE DELIBERATIONS AND NOT FROM THE INITIAL RESOLUTION ESTABLISHING THE MACHINERY. WE COULD AGREE TO SOME GENERAL, NON-CONTROVER-

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SIAL GUIDELINES TO ASSIST IN THE DEVELOPMENT OF A STRATEGY.

F. COW

--WE BELIEVE THE COMMITTEE OF THE WHOLE CAN BE A KEY FORUM FOR IMPROVING AND ENRICHING THE NORTH/SOUTH DIALOGUE. SUCH AN EXCHANGE CAN FACILITATE SOLUTIONS OF OUTSTANDING PROBLEMS. THE COW ITSELF SHOULD NOT BE USED AS A NEGOTIATING OR DECISION-MAKING BODY, OR ATTEMPT TO ASSUME RESPONSIBILITY FOR NEGOTIATIONS PROPERLY BELONGING IN SPECIALIZED FORUMS.

--WE HOPE THERE WILL BE SUPPORT FOR THE "YOUNG FORMULA" (THE USG SUGGESTIONS IN AMBASSADOR ANDREW YOUNG'S SPEECH TO THE SUMMER ECOSOC) IN WHICH WE TRIED TO BRIDGE THE PROCEDURAL DIFFERENCES BETWEEN THE G-77 AND THE WESTERN INDUSTRIALIZED COUNTRIES. WE SUGGESTED THAT EACH COW SESSION IDENTIFY AMONG THE ISSUES DISCUSSED A FEW SELECTED TOPICS WHERE ALL PARTICIPANTS COULD AGREE TO REASSESS THEIR POSITIONS WITH A VIEW TO ACTION OR THE FORMULATION OF SOLUTIONS IN APPROPRIATE

INTERNATIONAL FORUMS. A LATER SESSION OF THE COW ITSELF WOULD SEE WHAT PROGRESS HAD BEEN MADE ON THESE TOPICS. (FYI: AT THIS STAGE, ANY DISCUSSIONS WITH HOST GOVERNMENTS ON THE FUTURE OF THE COW WILL HAVE TO BE OF A GENERAL NATURE, PENDING THE OUTCOME OF THE SEPTEMBER 5-15 MEETING.)

G. COMMON FUND. (ON IF-ASKED BASIS ONLY)

--WE INTEND TO PURSUE THE NEGOTIATIONS ON A COMMON FUND ACTIVELY, TO A SUCCESSFUL CONCLUSION. WE BELIEVE SUBSTANTIAL PROGRESS HAS BEEN MADE IN CLARIFYING AND NARROWING MANY DIFFERENCES. WE WILL BE ACTIVELY PURSUING IN GENEVA EFFORTS TO MAKE FURTHER PROGRESS. CONFIDENTIAL

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THERE ARE VERY REAL CONSTRAINTS, HOWEVER, ON OUR ABILITY TO OBTAIN FUNDS FOR INSTITUTIONS WHOSE SPECIFIC PURPOSES AND END USES HAVE NOT YET BEEN

SUFFICIENTLY DEFINED AND JUSTIFIED. WE DO NOT BELIEVE IT WOULD BE HELPFUL TO TRY TO RESOLVE THESE PROBLEMS IN THE GA. OUR COMMON ENERGIES SHOULD BE DEVOTED TO THE NOVEMBER NEGOTIATING SESSIONS IN GENEVA. (FYI: INFORMAL CONSULTATIONS ON A COMMON FUND HAVE RESUMED IN GENEVA. WE EXPECT FORMAL NEGOTIATIONS TO BEGIN IN NOVEMBER.)

H. DEBT (ON IF ASKED BASIS ONLY)

-- IT WOULD NOT BE PRODUCTIVE TO DISCUSS THIS ISSUE IN THE GA. (FYI: AT THE UNCTAD TDB MINISTERIAL MEETING HELD IN MARCH 1978, AGREEMENT WAS REACHED ON THE ISSUE OF LDC DEBT. THE AGREEMENT CONTAINS A COMMITMENT BY DONOR COUNTRIES TO "SEEK TO ADOPT" MEASURES TO ADJUST PAST LOANS TO PRESENT TERMS, AND FOUR "FEATURES" FOR DEALING WITH FUTURE INTERNATIONAL DEBT PROBLEMS. THE US IS WORKING ON IMPLEMENTING THIS RESOLUTION THROUGH ACTIONS IN CONGRESS. THE NEXT STEP IN THE UNCTAD PROCESS IS A MEETING OF AN INTERGOVERNMENTAL GROUP OF EXPERTS IN OCTOBER, PREPARATORY TO DISCUSSION AT UNCTAD V IN MAY.)

7. POLITICAL ISSUES. WE WISH TO REINFORCE THE IDEA AMONG THIRD WORLD COUNTRIES THAT COMPROMISE AND NEGOTIATIONS ARE VIABLE ALTERNATIVES TO THE USE OF FORCE IN SETTLING DISPUTES; INDEED, THE UN CHARTER REQUIRES SETTLEMENT BY PEACEFUL MEANS. THE CONTINUED SUCCESS OF THE WESTERN EFFORT TO GAIN A NEGOTIATED INDEPENDENCE CONFIDENTIAL

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FOR NAMIBIA THUS IS VERY IMPORTANT AS AN OBJECT LESSON, CONTRASTING SHARPLY WITH CUBA'S MILITARY INTERVENTION IN AFRICA. IF THE NEGOTIATIONS LEAD QUICKLY TO INDEPENDENT NATIONHOOD FOR THE TERRITORY, WE CAN MORE CREDIBLY ENCOURAGE OTHER DISPUTANTS TO MOVE TO THE NEGOTIATING TABLE. WE NEED TO BE PARTICULARLY ATTENTIVE TO HELPFUL REGIONAL LEADERSHIP AND SUPPORTIVE OF REGIONAL INITIATIVES TO FIND SOLUTIONS TO REGIONAL PROBLEMS, WHILE NOT ACCEPTING THE PRETENSE OF REGIONAL ACTION AS A BARRIER TO UN CONSIDERATION. IN THE MIDDLE EAST, FOR EXAMPLE, WE WISH TO ENCOURAGE THE SAUDIS AND OTHER ARAB MODERATES TO PROTECT US PEACE EFFORTS AND PREVENT THE "STEADFAST" ARABS FROM IMPOSING THEIR VIEWPOINT ON THE ARAB GROUP AS A WHOLE. AMONG THE AFRICANS, WE WISH TO STRENGTHEN CONFIDENCE IN OUR COMMITMENT TO UN ANTI-APARTHEID EFFORTS, ERODED BY OUR NON-PARTICIPATION AT THE Z/R-LINKED WORLD CONFERENCE TO COMBAT RACISM AND RACIAL DISCRIMINATION. THAT CONFIDENCE UNDERLIES AND HELPS TO ASSURE CONTINUED FRONT LINE AND MODERATE AFRICAN SUPPORT FOR WESTERN CONCERNS IN AFRICA AND BEYOND. WE ALSO WISH TO SEEK OUT NEW WAYS TO COORDINATE WESTERN AND INDUSTRIALIZED COUNTRY ACTION IN THE UN SYSTEM, AND TO THE EXTENT POSSIBLE, TO DRAW IN LATIN AMERICAN AND CARIBBEAN GOVERNMENTS AS PARTNERS IN COMMON MULTILATERAL ENDEAVORS.

A. MIDDLE EAST. AT THIS POINT, IN VIEW OF UNCERTAINTY ABOUT THE OUTCOME OF THE CAMP DAVID SUMMIT, OUR OBJECTIVE IN TALKING WITH HOST GOVERNMENTS IS TO IDENTIFY THE ISSUES THAT ARE LIKELY TO ARISE AND TO STATE IN GENERAL TERMS WHAT US POLICY IS ON THEM. OUR APPROACHES WILL OBVIOUSLY HAVE TO BE REFINED WHEN AN ASSESSMENT OF THE POST-SUMMIT ATMOSPHERE CAN BE MADE AND WHEN WE HAVE A BETTER READING OF WHAT ARAB STRATEGY AT THE UNGA IS LIKELY TO BE.

REGARDLESS OF THE OUTCOME OF THE CAMP DAVID SUMMIT, WE CAN
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EXPECT RADICAL ARAB STATES TO PROPOSE RESOLUTIONS HARSHLY CRITICIZING ISRAEL ALONG THE LINES OF THE BELGRADE NON-ALIGNED COMMUNIQUE. THE RADICALS MAY BE ABLE TO GAIN BROAD SUPPORT FOR THIS POSITION BECAUSE OF A GENERAL FEELING AMONG THE NON-ALIGNED THAT ISRAEL HAS BEEN

INTRANSIGENT IN NEGOTIATIONS. IT SHOULD BE NOTED THAT,

IN ADDITION TO PUBLICLY PRAISING THE PRESIDENT'S INITIATIVE, SAUDI ARABIA HAS PERSUADED SYRIA, IRAQ AND THE PALESTINIANS TO CURB THEIR CRITICISM OF IT. IF THE SUMMIT MAKES PROGRESS IN THE DIRECTION OF MIDDLE EAST PEACE, THERE WILL BE A BODY OF MODERATE ARABS WITH AT LEAST SOME THIRD WORLD SUPPORT THAT WILL MAKE IT MORE DIFFICULT FOR THE RADICAL ARABS AND THEIR SUPPORTERS TO PUSH RESOLUTIONS OBVIOUSLY HARMFUL TO THE NEGOTIATING ATMOSPHERE. IF THE SUMMIT IS NOT SUCCESSFUL, THIS UNGA SESSION MAY BE EVEN WORSE ON THE MIDDLE EAST THAN THE 32ND UNGA IN WHICH THE GREAT MAJORITY OF MEMBER STATES IGNORED THE SADAT INITIATIVES. IN THESE CIRCUMSTANCES RADICAL PRESSURES TO UNDERMINE US PEACE EFFORTS WOULD BE STEPPED UP SHARPLY. THE MAIN NEW ELEMENTS IN THE RADICAL ARAB POSITION WILL BE A CALL FOR A SPECIAL UNGA SESSION ON PALESTINE, REAFFIRMATION OF THE Z/R LINKAGE AND ATTEMPTS TO CONDEMN ISRAEL'S ECONOMIC AND MILITARY LINKS WITH SA, WHICH ARE REAL BUT MARGINAL WHEN COMPARED TO OTHER STATES INCLUDING BLACK AFRICAN STATES.

TALKING POINTS:

-- WE REGARD THE SADAT INITIATIVE AS THE BEST AVENUE FOR A JUST, PEACEFUL AND LASTING SETTLEMENT IN THE MIDDLE EAST.

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-- WE RECOGNIZE THAT THE WAY AHEAD WILL BE VERY DIFFICULT, TESTING THE PATIENCE AND ENDURANCE OF THE PARTIES AND DEMANDING THE ACTIVE COOPERATION OF ALL STATES INTERESTED IN A PEACE SETTLEMENT. CREATING THE CONDITIONS FOR PEACE IS A RESPONSIBILITY OF THE ENTIRE INTERNATIONAL COMMUNITY.

-- IN THIS CONNECTION, WE URGE HOST GOVERNMENT NOT TO LEND SUPPORT TO PARTISAN ATTACKS ON EGYPT, ISRAEL AND THE US WHICH ARE DESIGNED FOR THE SHORT-TERM POLITICAL ADVANTAGE OF THE SPONSORS AND WITHOUT REGARD TO THE EFFECT ON THE LONG-TERM PEACE PROGRESS.

DESPITE THE DIFFICULTIES, WE ARE HOPEFUL THAT PROGRESS CAN BE MADE AT THE SEPTEMBER 6 - AMP DAVID MEETING OF PRESIDENTS CARTER AND SADAT AND PRIME MINISTER BEGIN.

-- WE REMAIN COMMITTED TO A SETTLEMENT OF THE MIDDLE EAST PROBLEM IN WHICH ALL PARTIES, INCLUDING THE PALESTINIANS, HAVE A VOICE. THE FORMULA OUTLINED BY PRESIDENT CARTER AT ASWAN IS STILL VALID, I.E., "THERE

MUST BE A RESOLUTION OF THE PALESTINIAN PROBLEM IN ALL ITS ASPECTS; IT MUST RECOGNIZE THE LEGITIMATE RIGHTS OF THE PALESTINIAN PEOPLE AND ENABLE THE PALESTINIANS TO PARTICIPATE IN THE DETERMINATION OF THEIR OWN FUTURE." WE CONTINUE TO SUPPORT RESOLUTIONS 242 AND 338 AS THE FRAMEWORK FOR A SETTLEMENT.

-- OUR CONSISTENT AND INTENSIVE EFFORTS TO BRING ABOUT A JUST SETTLEMENT ARE WELL-KNOWN. ANY CHARGES THAT THE US IS TRYING TO BRING ABOUT A SETTLEMENT WHICH DOES NOT TAKEN INTO ACCOUNT THE CONCERNS OF ALL PARTIES IS FALSE.

-- HOWEVER, WE SEE NO PRACTICAL BENEFIT ENSUING FROM
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A SPECIAL SESSION ON PALESTINE. PROGRESS ON THIS QUESTION CAN COME ONLY AT THE NEGOTIATING TABLE.

-- OUR VIEWS ON THE Z/R LINKAGE ARE WELL-KNOWN AND FIRM. REAFFIRMATION OF Z/R IN THE GA WOULD BE DESTRUCTIVE TO THE UN AND SERVE ONLY THOSE INTERESTED IN POLITICAL MANUVERING, REGARDLESS OF THE COST TO THE INTERNATIONAL COMMUNITY, AND IS AIMED AT UNDERMINING MODERATE STATES INTERESTED IN A PEACE SETTLEMENT.

B. SOUTHERN AFRICA. THE SECURITY COUNCIL HAS ENDORSED THE WESTERN PLAN FOR NAMIBIAN INDEPENDENCE AND REQUESTED THE SECRETARY GENERAL TO DEVISE A PROGRAM FOR ITS IMPLEMENTATION. THIS SHOULD BE APPROVED BY THE SECURITY COUNCIL IN THE NEAR FUTURE. WE ARE ACTIVELY PROMOTING THE ANGLO-AMERICAN PROPOSAL TO CONVENE AN ALL-PARTIES CONFERENCE ON RHODESIA; SUCCESS IS FAR FROM ASSURED BUT EVENTS COULD BEGIN TO MOVE IN A MORE ENCOURAGING DIRECTION. A BREAKDOWN IN THE SECURITY SITUATION INSIDE RHODESIA OR IN EFFORTS TO CONVENE OR CONDUCT AN ALL-PARTIES CONFERENCE WOULD, OF COURSE, HAVE DIRECT CONSEQUENCES FOR THE WORK OF THE GA. THE AFRICANS HAVE ALREADY EXPRESSED CONCERN ABOUT CONGRESSIONAL SUPPORT FOR PROPOSALS TO EASE SANCTIONS ON RHODESIAN EXPORTS AND CRITICIZED OUR FAILURE TO CLOSE THE US BRANCH OF THE RHODESIAN INFORMATION OFFICE. WE EXPECT MOVES TO ADOPT STRONGER COERCIVE MEASURES AGAINST SOUTH AFRICA BOTH FOR ITS FAILURE TO IMPLEMENT MANDATORY UN RESOLUTIONS ON RHODESIA - THERE MAY BE PRESSURE FOR AN OIL EMBARGO - AND FOR ITS INTERNAL POLICIES AGAINST BLACK SOUTH AFRICANS.

SOUTH AFRICAN NUCLEAR DEVELOPMENTS WILL BE CLOSELY STUDIED. FYI. WE ARE TRYING TO GAIN SOUTH AFRICA'S
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ADHERENCE TO THE NUCLEAR NON-PROLIFERATION TREATY. WE DO NOT WISH TO SPECULATE ABOUT THE CHANCES AND TIMING OF SOUTH AFRICAN ADHERENCE, BUT IT WOULD HAVE A GOOD, IF LIMITED, EFFECT ON THE SESSION IF ACCOMPLISHED THIS YEAR. END FYI.

TALKING POINTS:

-- SECURITY COUNCIL ENDORSEMENT OF THE NAMIBIAN SETTLEMENT PLAN (SC RESOLUTION 321) IS A MAJOR STEP IN THE PROCESS OF ESTABLISHING A UN PRESENCE IN NAMIBIA AND MOVING TOWARD THE INDEPENDENCE OF NAMIBIA.

-- WE PROVIDED LOGISTICAL SUPPORT TO ENABLE THE SECRETARY GENERAL'S SPECIAL REPRESENTATIVE AND HIS SURVEY TEAM TO MAKE THEIR FIRST VISIT TO THE TERRITORY AND WILL CONTINUE TO DO EVERYTHING WE CAN TO SUPPORT THE SECURITY COUNCIL'S DECISION ON NAMIBIA.

-- ALL UN MEMBER STATES HAVE AN OBLIGATION TO SUPPORT UN EFFORTS IN NAMIBIA. WE HOPE THIS SUPPORT WILL BE EVIDENCED IN THE GA AND (FOR LA PAZ, LIBREVILLE, NEW DELHI, KUWAIT, PORT LOUIS, LAGOS AND CARACAS) IN THE SECURITY COUNCIL.

-- WE BELIEVE THE UN TRANSITIONAL ASSISTANCE GROUP (UNTAG) FOR NAMIBIA SHOULD BE FINANCED WITHIN THE REGULAR 1978-79 BUDGET BY SUPPLEMENTAL APPROPRIATION, AND WE URGE OTHER MEMBER STATES TO SUPPORT THIS APPROACH. FYI. THE SOVIETS HAVE SAID THEY WILL NOT AGREE TO UNTAG FINANCING ON THE BASIS OF REGULAR OR SPECIAL ASSESSMENTS. SINCE THEY SEE UNTAG AS A WESTERN INITIATIVE, NOT AS THE CULMINATION OF 30 YEARS OF UN EFFORT, THEY WANT FINANCING TO BE ON A VOLUNTARY BASIS SO THEY WILL NOT HAVE TO CONTRIBUTE. WE ARE BRINGING PRESSURE ON THE SOVIETS TO SUPPORT AN ASSESSMENT FORMULA, BUT THE BEST WE ARE LIKELY

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TO GET IS SOVIET ACQUIESCENCE, ALONG WITH SOVIET REFUSAL TO PAY THEIR SHARE. END FYI.

-- WE BELIEVE THE NAMIBIAN SETTLEMENT IS A GOOD EXAMPLE OF THE POSSIBILITY OF NEGOTIATING PEACEFUL AND EQUITABLE SOLUTIONS TO DISPUTES. A UN RESOLUTION, SECURITY COUNCIL RESOLUTION 385, PROVIDED THE FRAMEWORK; A NUMBER OF

COUNTRIES WITH INFLUENCE IN THE AREA, REGIONAL AND NON-REGIONAL, WORKED TOGETHER TO GAIN A SETTLEMENT. EVERY CASE IS DIFFERENT, BUT SUCH NEGOTIATED SETTLEMENTS SHOULD BE POSSIBLE ELSEWHERE.

-- IN SPITE OF THE DIFFICULTIES ENCOUNTERED THUS FAR IN SEEKING A RHODESIAN SETTLEMENT, WE INTEND TO PRESS FORWARD WITH THE PROPOSAL FOR AN ALL-PARTIES CONFERENCE WHICH WE HOPE WILL LEAD TO A SETTLEMENT IN KEEPING WITH THE PRINCIPLES OF THE ANGLO-AMERICAN PROPOSALS. IN OUR OPINION, THIS REMAINS THE BEST HOPE OF AVERTING A TRAGIC CIVIL WAR IN RHODESIA.

-- WE HOPE HOST GOVERNMENT WILL SUPPORT US BY URGING ALL OF THE PARTIES CONCERNED TO TAKE PART IN SUCH A CONFERENCE.

-- WE WOULD WELCOME HOST GOVERNMENT VIEWS ON POSSIBLE NEXT STEPS IN THE RHODESIAN SITUATION, INCLUDING ANY NEW INITIATIVES LIKELY TO BE PUT FORWARD DURING THE GA. FYI. SHOULD HOST GOVERNMENT RAISE THE OIL SANCTIONS OPTION, POSTS SHOULD GIVE NO US POSITION, MERELY OFFERING TO REPORT HOST GOVERNMENT VIEWS. END YI.

-- WE REMAIN UNALTERABLY OPPOSED TO APARTHEID, WHICH IS REPUGNANT TO OUR NATIONAL IDEA AND SYSTEM. WE
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HAVE ALREADY TAKEN CONCRETE STEPS TO DEMONSTRATE OUR OPPOSITION, INCLUDING SUPPORT FOR THE MANDATORY ARMS EMBARGO (SC RESOLUTION 418) AGAINST SOUTH AFRICA, WHICH MARKED THE FIRST TIME THE SECURITY COUNCIL HAS TAKEN ACTION AGAINST A MEMBER STATE UNDER CHAPTER VII OF THE UN CHARTER. WE ARE PREPARED TO TAKE FRESH STEPS AS WE CAN.

-- OVER THE LAST YEAR, WE INFORMED THE SOUTH AFRICANS AT THE HIGHEST LEVELS THAT FAILURE TO MOVE TOWARD FULL PARTICIPATION FOR ALL SOUTH AFRICANS IN NATIONAL LIFE WOULD LEAD TO THE DETERIORATION OF OUR BILATERAL RELATIONSHIP. WE HAVE REAFFIRMED THIS POSITION IN PUBLIC STATEMENTS, THROUGH OUR PARTICIPATION IN INTERNATIONAL CONFERENCES, INCLUDING THE PARIS UNESCO CONFERENCE TO PREPARE A DECLARATION AGAINST RACISM (MARCH), THE LESOTHO SYMPOSIUM ON PRISON CONDITIONS IN SOUTH AFRICA (JULY) AND THE LAGOS CONFERENCE AGAINST APARTHEID (LAST AUGUST), AND IN OUR VOTING PATTERN IN THE UNGA (SUPPORTING 7 ANTI-APARTHEID RESOLUTIONS IN 1977 AGAINST 2 IN 1976). WE HAVE ALSO IMPOSED CERTAIN EXPORT-IMPORT BANK

RESTRICTIONS ON SOUTH AFRICA AND HAVE REDUCED THE
NUMBER OF OUR OFFICIAL MILITARY ATTACHE PERSONNEL
IN THAT COUNTRY.

--WE REGRETTED NOT HAVING BEEN ABLE TO PARTICIPATE IN THE
WORLD CONFERENCE TO COMBAT RACISM AND RACIAL DISCRIMINA-
TION, AS A RESULT OF THE LINK BETWEEN THE CONFERENCE AND
Z/R. WE HAD HOPED THAT CONDITIONS WOULD BE CREATED
AT THE CONFERENCE WHICH WOULD REMOVE THE BAR TO OUR
PARTICIPATION IN ACTIVITIES UNDER THE UN DECADE AGAINST
RACISM. THIS HOPE WAS NOT REALIZED. WE ARE NOW IN THE
PROCESS OF ASSESSING THE CONFERENCE IN DETAIL AND THE
BEST MEANS OF INCREASING COOPERATION WITH OTHER MEMBER
STATES IN THE STRUGGLE AGAINST RACISM AND APARTHEID,
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WITHOUT COMPROMISING OUR POSITION ON Z/R. (IF HOST
COUNTRY SUPPORTS THE Z/R LINK, YOU SHOULD EXPRESS OUR
EARNEST HOPE IT WILL RECONSIDER A POLICY WHICH CANNOT
BE OBJECTIVELY DEFENDED.)

C. PUERTO RICO. THE CRITICAL POSITION ADOPTED BY THE
NON-ALIGNED AT BELGRADE MAKES OUR POSITION MORE DIFFICULT
IN THE COMMITTEE OF 24, WHICH IS NOW MEETING. THE VOTE
ON A MOTION TO DEFER DEBATE ON PUERTO RICO WILL BE VERY
CLOSE. THE OUTCOME WILL PROBABLY BE RATIFIED BY THE GA.

TALKING POINTS:

--THIS IS A MATTER OF THE HIGHEST IMPORTANCE TO THE
UNITED STATES. WE CONSIDER IT TO BE A DOMESTIC QUESTION
OUTSIDE THE JURISDICTION OF THE COMMITTEE.

--AS STATED IN PRESIDENT CARTER'S JULY 25, 1978,
PROCLAMATION TO THE PEOPLE OF PUERTO RICO, OUR POLICY
ON PUERTO RICO IS BASED ON THE RIGHT OF ITS PEOPLE TO
SELF-DETERMINATION. THE EXECUTIVE WILL SUPPORT WHATEVER
STATUS THE PEOPLE OF PUERTO RICO WISH, WHETHER IT BE
INDEPENDENCE, STATEHOOD, CONTINUATION OF THE PRESENT
COMMONWEALTH RELATIONSHIP WITH THE UNITED STATES, OR A
MODIFICATION OF THAT RELATIONSHIP.

--THE GOVERNOR OF PUERTO RICO HAS CALLED FOR A
STATUS REFERENDUM TO BE HELD FOLLOWING THE 1980
ELECTIONS IN PUERTO RICO. SUCH A REFERENDUM SHOULD BE
HELD BY THE PEOPLE OF PUERTO RICO WITHOUT OUTSIDE
INTERFERENCE.

--THE CURRENT STATUS OF PUERTO RICO IS BASED ON THE
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FREELY-EXPRESSED WILL OF ITS PEOPLE. IN 1952 THEY APPROVED THEIR CONSTITUTION IN A REFERENDUM, AND THEY BECAME SELF-GOVERNING WITH THE PROMULGATION OF THAT CONSTITUTION LATER IN THE YEAR. THE UNGA AGREED IN 1953 THAT PUERTO RICO SHOULD BE REMOVED FROM THE

BECAME SELF-GOVERNING WITH THE PROMULGATION OF THAT CONSTITUTION LATER IN THE YEAR. THE UNGA AGREED IN 1953 THAT PUERTO RICO SHOULD BE REMOVED FROM THE

LIST OF TERRITORIES CONSIDERED NON-SELF-GOVERNING WITHIN THE MEANING OF THE UN CHARTER.

-- IN A 1967 POLITICAL STATUS REFERENDUM, WHICH INCLUDED AN INDEPENDENCE OPTION, THE PEOPLE OF PUERTO RICO REAFFIRMED THEIR SUPPORT FOR COMMONWEALTH STATUS.

-- IN RECENT YEARS, AN EFFORT HAS BEEN MADE TO GAIN SUPPORT IN THE UN AND OTHER FORA FOR PUERTO RICAN INDEPENDENCE. THIS FLIES IN THE FACE OF THE EXPRESSED WISHES OF THE PUERTO RICAN PEOPLE, WHO HAVE WITHHELD THEIR SUPPORT FROM PRO-INDEPENDENCE CANDIDATES IN LOCAL ELECTIONS. INDEPENDENCE FORCES HAVE NEVER BEEN ABLE TO GAIN A DECLINE SHARE OF THE POPULAR VOTE. THEIR SHARE OF THE VOTE HAS FALLEN FROM A HIGH OF 19 PERCENT IN 1952 TO THE CURRENT LEVEL OF 6 PERCENT.

-- IF THE QUESTION IS RAISED, WE HOPE THAT HOST GOVERNMENT WILL JOIN US IN OPPOSING ANY GA ACTION ON PUERTO RICO.

D. KOREA. (TO BE RAISED ON IF ASKED BASIS ONLY.) THE NORTH KOREANS ACCEPTED RELATIVELY MILD LANGUAGE (FOR THE NON-ALIGNED) ON THE KOREA QUESTION AT BELGR,DE, INDICATING A RETHINKING OF THE DPRK'S PREVIOUS HARD-SELL APPROACH WHICH HAD ALIENATED EVEN SOME OF THEIR FRIENDS. THERE IS NO EVIDENCE NOW THAT THE NORTH KOREANS INTEND TO TRY TO
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PLACE A KOREAN ITEM ON THE UNGA AGENDA. POSTS SHOULD REPORT ANY INFORMATION THEY MAY ACQUIRE ON NORTH KOREAN INTENTIONS WITHOUT MAKING A POINT OF SEEKING IT OUT.

TALKING POINTS:

-- WE NOTED THAT THAT KOREA LANGUAGE IN THE BELGRADE

NON-ALIGNED COMMUNIQUE IS Milder THAN PREVIOUS FORMULATIONS. NEVERTHELESS, IT REMAINS COMPLETELY ONE-SIDED IN CALLING FOR THE REMOVAL OF US TROOPS, WHICH ARE IN THE SOUTH AT THE REQUEST OF THE REPUBLIC OF KOREA, AND THE DISSOLUTION OF THE UN COMMAND, WHICH WOULD SERIOUSLY JEOPARDIZE THE ARMISTICE. THE US CANNOT ACCEPT THIS LANGUAGE.

-- WE HOPE THERE WILL BE NO ATTEMPT TO REINTRODUCE THIS QUESTION IN THE GA. REINTRODUCTION WOULD INEVITABLY BRING A RESUMPTION OF STERILE AND DIVISIVE DEBATE, TO THE BENEFIT OF NO ONE.

E. CYPRUS. IF THERE IS NO SIGNIFICANT MOVEMENT IN COMING WEEKS TOWARD A RESUMPTION OF INTERCOMMUNAL TALKS, A VERY ACrimonious DEBATE COULD ENSUE IN THE GA AS BOTH SIDES ATTEMPT TO SHOW THAT THE OTHER HAS IMPEDED PROGRESS TOWARD A SETTLEMENT. THE TURKISH CYPRIOTS WILL AGAIN SEEK UNGA APPROVAL FOR THEIR SPOKESMAN TO ADDRESS THE PLENARY IF THE CYPRUS ITEM IS CONSIDERED THERE, AS IT HAS BEEN EVERY YEAR SINCE 1974. (THE ITEM IS CUSTOMARILY DEBATED IN BOTH PLENARY AND SPECIAL POLITICAL COMMITTEE (SPC). THE GENERAL COMMITTEE AND THE ASSEMBLY AS A WHOLE WILL LIKELY AGAIN RULE THAT THE TURKISH CYPRIOT SPOKESMAN MAY ADDRESS ONLY THE SPC.
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TALKING POINTS:

-- THE US INTENDS TO REMAIN ACTIVELY INVOLVED IN THE SEARCH FOR A PERMANENT CYPRUS SETTLEMENT. WE WILL CONTINUE TO SUPPORT THE SECRETARY GENERAL'S EFFORTS TO RESUME THE INTERCOMMUNAL TALKS. WE HOPE THESE CAN BE RESUMED SOON.

-- AT THE UNGA WE WILL WORK TO ACHIEVE A BALANCED RESOLUTION THAT IS ACCEPTABLE TO BOTH SIDES AND THAT DOES NOT PREJUDICE THE NEGOTIATING PROCESS.

-- IF THE QUESTION AGAIN COMES UP OF TURKISH CYPRIOT REPRESENTATION IN THE PLENARY, WE WILL CONTINUE TO OPPOSE SUCH REPRESENTATION ON THE GROUND THAT ONLY REPRESENTATIVES OF STATES SHOULD BE PERMITTED TO ADDRESS THE PLENARY.

8. BUDGET, MANAGEMENT AND UN REFORM ISSUES. BECAUSE THE UN BUDGET FOR 1979 WAS APPROVED AT LAST YEAR'S GA, THERE WILL NOT BE A MAJOR BUDGET ISSUE AT THE 33RD

UNGA. THE MOST TROUBLESOME QUESTION THAT MAY ARISE IN THIS AREA IS FUNDING FOR PALESTINIAN RIGHTS CENTERS. WE WILL CONTINUE TO PRESS FOR MORE ORDERLY MANAGEMENT OF THE UN SYSTEM -- BETTER PLANNING, BUDGETING, PROGRAM DIRECTION, EVALUATION AND COORDINATION -- TO INSURE THE MOST EFFECTIVE USE OF SCARCE FUNDS. WE ARE ALSO ACTIVELY INTERESTED IN MAKING THE UN A MORE EFFECTIVE INSTRUMENT OF INTERNATIONAL PEACE AND SECURITY. THE PRESIDENT'S REPORT TO CONGRESS ON UN REFORM HAS ENJOYED A GENERALLY FAVORABLE RECEPTION AT THE UN.

TALKING POINTS;

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--WE BELIEVE IT IS IN THE INTERESTS OF ALL MEMBER STATES THAT THE MANAGEMENT OF THE UN SYSTEM-- PLANNING, BUDGETING, PROGRAM DIRECTION, EVALUATION AND COORDINATION -- BE IMPROVED TO INSURE THAT SCARCE FUNDS ARE WISELY SPENT AND PROGRAMS ARE APPROPRIATELY IMPLEMENTED;

--ON THE BUDGET, FOR EXAMPLE, IT IS IMPORTANT THAT ANY SUPPLEMENTAL APPROPRIATIONS FOR PROGRAM INCREASES SHOULD BE OFFSET BY COMPENSATING DECREASES THROUGH ELIMINATION OF MARGINAL OR OBSOLETE ACTIVITIES;

--WE ALSO BELIEVE THAT THE UN MUST BECOME A MORE EFFECTIVE INSTRUMENT OF INTERNATIONAL PEACE AND SECURITY. PRESIDENT CARTER'S REPORT TO THE CONGRESS ON UN REFORM CONTAINS SOME IDEAS ALONG THESE LINES. AMONG OTHER THINGS, IT SEEKS TO MAKE SECURITY COUNCIL CONSIDERATION OF INTERNATIONAL CONFLICTS MORE AUTOMATIC AND LESS CONTENTIOUS: THE MOST BROAD-GAUGED EXAMINATION OF UN REFORM IS IN CHARTER REVIEW COMMITTEE, WHICH UNGA LEGAL COMMITTEE WILL ADDRESS. WHILE WE DO NOT NOW FAVOR CHARTER AMENDMENT, WE BELIEVE CHARTER REVIEW COMMITTEE CAN ENGENDER CONSTRUCTIVE PROPOSALS FOR REFORM SHORT OF AMENDMENT.

--WE LOOK FORWARD TO COOPERATING WITH OTHER COUNTRIES TO IMPROVE UN PERFORMANCE AND WOULD WELCOME HOST GOVERNMENT SUGGESTIONS.

9. HUMAN RIGHTS. WE WILL USE THE OCCASION OF THE 30TH ANNIVERSARY OF THE UNIVERSAL DECLARATION OF HUMAN RIGHTS TO FOSTER GREATER PROGRESS IN UN HUMAN RIGHTS ACTIVITIES. WE WANT TO BUILD ON THE CONCRETE
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GAINS THAT HAVE BEEN MADE IN THE UN SYSTEM DURING THE LAST YEAR, PARTICULARLY THE UNPRECEDENTED ACTION REGARDING UGANDA AND CAMBODIA, THE NEW UNESCO HUMAN RIGHTS PROCEDURES, AND AN APPARENT NEW INTEREST IN HUMAN RIGHTS AMONG THE NON-ALIGNED. WHILE WORKING AS CLOSELY AS WE CAN WITH THE NON-ALIGNED IN THIS AREA, WE WISH TO PROTECT THE INTERNATIONAL COMMITMENT TO CIVIL AND POLITICAL RIGHTS AND AVOID A FORMULA WHICH GIVES PRIORITY TO ECONOMIC, SOCIAL AND CULTURAL RIGHTS. WE WANT TO BE CERTAIN THAT THE COMMISSION HAS THE TIME TO ADEQUATELY EXAMINE THESE ISSUES AND WILL THEREFORE PROPOSE THAT THE GA AUTHORIZE A RESUMED SESSION IN 1979 AT UN HEADQUARTERS IN CASE THE COMMISSION DOES NOT COMPLETE THE OVERALL ANALYSIS AT ITS REGULAR 1979 SESSION.

WE CONTINUE TO FAVOR THE ESTABLISHMENT OF A UN HIGH COMMISSIONER FOR HUMAN RIGHTS AND WOULD LIKE TO SEE WHAT PROGRESS CAN BE MADE TO ACHIEVE THIS OBJECTIVE. THE PROPOSAL

OVERALL ANALYSIS AT ITS REGULAR 1979 SESSION. WE CONTINUE TO FAVOR THE ESTABLISHMENT OF A UN HIGH COMMISSIONER FOR HUMAN RIGHTS AND WOULD LIKE TO SEE WHAT PROGRESS CAN BE MADE TO ACHIEVE THIS OBJECTIVE. THE PROPOSAL IS PRESENTLY UNDER STUDY IN THE HUMAN RIGHTS COMMISSION. IN THE MEANTIME, WE WILL INTRODUCE A RESOLUTION IN THE GA CALLING ON THE SECRETARY GENERAL TO IMPROVE THE COORDINATION OF HUMAN RIGHTS ACTIVITIES IN THE UN SYSTEM, AND ALSO URGE THAT THE HUMAN RIGHTS DIVISION BE STRENGTHENED IN ORDER TO CARRY OUT ITS PRESENT DUTIES MORE EFFECTIVELY.

TALKING POINTS:

-- WE WERE GRATIFIED BY MOVES TO STRENGTHEN HUMAN RIGHTS MACHINERY OVER THE LAST YEAR - NE' DEVELOPMENTS IN THE UN, THE OAS AND IN THE FINAL COMMUNIQUE FROM THE NON-CONFIDENTIAL

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ALIGNED MEETING - AND LOOK FORWARD TO COOPERATING WITH OTHER COUNTRIES TO BUILD ON THESE ADVANCES.

-- WE BELIEVE THAT THIS YEAR, THE 30TH ANNIVERSARY OF THE UNIVERSAL DECLARATION OF HUMAN RIGHTS, PROVIDES A PARTICULARLY GOOD OPPORTUNITY FOR ASSESSMENT OF THE RECORD OF THE UNITED NATIONS AND THE INTERNATIONAL

COMMUNITY IN THE HUMAN RIGHTS FIELD AND DEFINITION OF THE BEST MEANS FOR STRENGTHENING THIS RECORD IN THE FUTURE. WE HOPE THAT ALL COUNTRIES WILL PARTICIPATE IN THE PLENARY COMMEMORATION OF THE 30TH ANNIVERSARY IN DECEMBER WITH THEIR IDEAS OF IMPROVING EXISTING MACHINERY IN THE UN AND ELSEWHERE.

-- (IN NON-ALIGNED CAPITALS) IN THIS CONNECTION, WE NOTED THE UNPRECEDENTED HUMAN RIGHTS SECTION IN THE BELGRADE NON-ALIGNED COMMUNIQUE. WE BELIEVE THE EMPHASIS OF THE INSEPARABILITY OF POLITICAL, CIVIL, ECONOMIC, SOCIAL AND CULTURAL RIGHTS CAN BE THE BEGINNING OF A BROAD HUMAN RIGHTS CONSENSUS IN THE UN SYSTEM. THE POSITION OF THE CARTER ADMINISTRATION IS THAT THEY SHOULD BE GIVEN EQUAL PRIORITY. WE STRONGLY SUPPORT APPROPRIATE MEASURES TO STRENGTHEN ECONOMIC, SOCIAL AND CULTURAL RIGHTS, IN ADDITION TO POLITICAL AND CIVIL RIGHTS;

10. DISARMAMENT ISSUES. THE 1978 SSOD SUCCEEDED IN PRODUCING A CONSENSUS FINAL DOCUMENT WHICH COVERS THE BROADEST SPECTRUM OF DISARMAMENT ISSUES, FROM NUCLEAR DISARMAMENT TO GENERAL AND COMPLETE DISARMAMENT (GCD). THIS DOCUMENT IS ESPECIALLY SIGNIFICANT BECAUSE, WHILE IT STRESSES THE "PRIMARY RESPONSIBILITIES" OF THE NUCLEAR-WEAPON STATES, PARTICULARLY THE US AND USSR, IT ALSO

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ACKNOWLEDGES THE RESPONSIBILITIES THE NON-NUCLEAR-WEAPON STATES MUST ACCEPT IF GCD IS EVER TO BECOME A REALITY (I.E. RESPONSIBILITY IN THE AREAS OF CONVENTIONAL ARMS LIMITATIONS AND NON-PROLIFERATION OF NUCLEAR WEAPONS). THE STATUS OF THE SALT AND COMPREHENSIVE TEST BAN (CTB) NEGOTIATIONS, PRIMARILY, AND THE CHEMICAL WEAPONS TALKS, TO A LESSER DEGREE, WILL AFFECT THE ATTITUDES AND ATMOSPHERE AT THE 33RD UNGA. DESPITE THE SSOD ACKNOWLEDGMENT OF CONVENTIONAL ARMS LIMITATION AND REDUCTION OF ARMED FORCES AS PRIORITIES IN DISARMAMENT NEGOTIATIONS, AS WELL AS NUCLEAR DISARMAMENT, THERE IS NOT LIKELY TO BE ANY CALL FOR URGENT ACTION ON THESE ISSUES. THIS IS DUE IN LARGE PART TO THE WIDESPREAD SENTIMENT AMONG MANY NON-NUCLEAR WEAPON STATES THAT THE THREAT FROM THE ARMS RACE COMES ONLY FROM THE "SUPERPOWERS," NOT THE NON-NUCLEAR WEAPON STATES WHICH ARE "FORCED" TO AMASS ARSENALS OF CONVENTIONAL WEAPONS IN ORDER TO ENSURE THEIR DEFENSE IN THESE UNSTABLE TIMES.

TALKING POINTS:

-- THE US WAS PARTICULARLY ENCOURAGED BY THE CONSENSUS
OUTCOME OF THE SSOD, ESPECIALLY THE ACKNOWLEDGMENT
OF CONVENTIONAL ARMS LIMITATIONS AS A PRIORITY, ALONG
WITH NUCLEAR DISARMAMENT, FOR MULTILATERAL NEGOTIATION.

-- THE TASK NOW BEFORE US IS TO ENSURE THAT THE
CONCLUSIONS AND RECOMMENDATIONS OF THE SSOD ARE
EFFECTIVELY FOLLOWED UP. FOR OUR PART, THE US
IS READY TO COOPERATE WITH OTHER MEMBER STATES TO
ENSURE THAT ALL THE RELEVANT REQUIREMENTS ARE
SUCCESSFULLY IMPLEMENTED.

-- IF ASKED ABOUT SALT, CTB, OR CW NEGOTIATIONS, POSTS
MAY SAY THAT NEGOTIATIONS ARE PROCEEDING WELL BUT SHOULD
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NOT SPECULATE ON THE TIMING FOR CONCLUSION OF THE
NEGOTIATIONS ON THE VARIOUS ISSUES.

-- THE SSOD SIGNALS A NEW DEGREE OF UN INVOLVEMENT IN
DISARMAMENT ISSUES. WE WILL BE INTERESTED IN WORKING
WITH OTHERS TO ENSURE THAT THE UN CARRIES OUT ITS NEW
ROLE EFFECTIVELY.

CHRISTOPHER

NOTE BY OC/T: POUCHED BEIRUT.

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